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State Legislation Opposing Certain Health Reforms, 2009-2010

Upated: March 22, 2010 - subject to additions

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States have an extensive and complicated shared power relationship with the federal government in regulating various aspects of the health insurance market and in enacting health reforms.

As part of state-based responses to federal health reform legislation, individual members of at least 36 state legislatures are using the legislative process to seek to limit, alter or oppose selected state or federal actions, including single-payer provisions and mandates that would require purchase of insurance. In general the measures seek to make or keep health insurance optional, and allow people to purchase any type of coverage they may choose. The individual state language varies.

Constitutional amendments: In 29 of the states, the proposals include a proposed constitutional amendment by ballot question. In a majority of these states, their constitution includes an additional "hurdle" for passage - requiring either a "supermajority of 60% or 67% for passage, or requiring two affirmative votes in two seprate years, such as 2010 and 2011.

Changing state law: In 13 states proposed bills would amend state law, not the state constitution. These require a simple majority vote and action by the governor; they also can be re-amended or repealed by a future state law. So far in 2010, Virginia became the first in the nation to enact a new statute section titled, "Health insurance coverage not required." It passed March 4 and became law on March 10, 2010; see SB 283 and related bills below. Idaho is the second state to enact a similar statute > NEW See active status list below.

Based on actions initially in Arizona, several states propose or may propose state constitutional amendments, using language such as:

"To preserve the freedom of all residents of the state to provide for their own health care... A law or rule shall not compel, directly or indirectly, any person, employer or health care provider to participate in any health care system ... A person or employer may pay directly for lawful health care services and shall not be required to pay penalties or fines for paying directly for lawful health care services..."

[see full text in

widely discussed.

Appendix 1

Arizona voters are scheduled to cast ballots on this constitutional amendment in November 2010. If adopted by voters, it could block future state health reforms and at least raise questions about some features within future federal health reforms.

According to *The New York Times*, "Conservatives and libertarians, mostly, have been advancing the theory lately that the individual mandate, in which the government would compel everyone to buy insurance or pay a penalty, is unconstitutional." (*NY Times*, 9/26/09)

A current Massachusetts law, passed in 2006, includes an individual mandate, although it was written to be consistent with both state and federal constitutions. To the extent that congressional proposals provide for state opt-out or opt-in features, these proposals to restrict "reform" could well become more

Arizona Resolution passed, 2009



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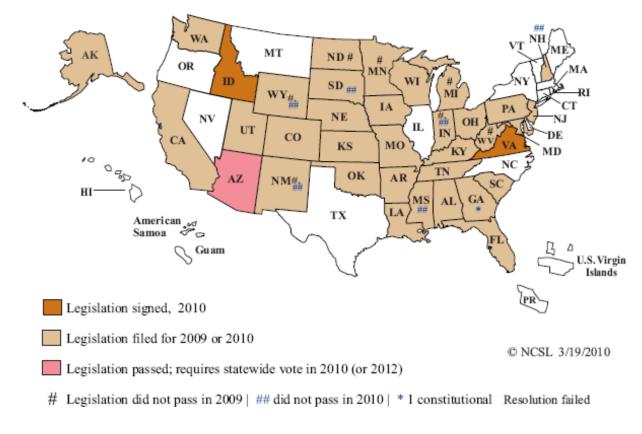
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36 States with 2009-2010 Legislation Opposing Certain Health Reforms



As of early March, formal resolutions or bills had been filed in Alabama, Alaska, Arizona, Arkansas, California, Colorado, Florida, Georgia, Idaho, Indiana, Iowa, Kansas, Kentucky, Louisiana, Maryland, Michigan, Minnesota, Mississippi, Missouri, Nebraska, New Hampshire, New Jersey, New Mexico, North Dakota, Ohio, Oklahoma, Pennsylvania, South Carolina, South Dakota, Tennessee, Utah, Virginia, Washington, West Virginia, Wisconsin and Wyoming. Up to three additional states were reported in media or association articles to have discussed future action or intentions; examples are listed below.

Laws: In March 2010 a Virginia law passed both Senate and House, was amended by the Governor and both branches of the legislature and became law as Chapter 106 on March 10, becoming the first such statute in the nation.* Idaho is the second state to enact a similar statute, as Chapter 46 on March 17.

Passed bills: None of the other proposals listed have been finally approved; **Arizona**'s resolution of June 2009 was the first measure to have passed the legislative process; A **Utah** bill passed both chambers and awaits action by the governor. A Tennessee and a Georgia bill has passed one chamber; Constitutional resolutions have advanced through initial steps in **Florida**, **Georgia** and **Missouri** (3/16/10). One amendment failed to pass in **Georgia** on 3/18/10.

"Did not pass" measures: So far in 2010, bills have been rejected or failed to pass in: Indiana, Mississippi, New Hampshire, New Mexico, South Dakota and Wyoming.

A Non-binding resolution in Indiana passed the Senate but did not pass the House.

States with discussions but no known legislation are listed separately; information in the examples list below is based on media statements

by individual legislators or legislative associations.

The issue has garnered state-level interest in part due to the American Legislative Exchange Council's (ALEC) model "Freedom of Choice in Health Care Act," which was described as "How Your State Can Block Single-Payer and Protect Patients' Rights." The ALECendorsed language mirrors Arizona Proposition 101, which was narrowly defeated in 2008.

Several legal experts have expressed opinions on the validity of this approach. [See

Appendix

2 for comment and quotes.]

Table 1:

Filed Bills and Resolutions for 2009-2010

Table 1 indicates 1) Activity and status for measures filed;

- 2) the percentage of affirmative votes in the legislature required for approval;
- 3) the earliest date that a proposed constitutional amendment can appear on the statewide ballot. Timing and parliamentary steps vary among states.

The Constitutional process:

In 35 states, the legislature can enact a proposed constitutional amendment during a single session. [Appendix 3] This would allow passed measures to appear on the state ballot in 2010 or later. In 12 states the legislature must enact a proposed constitutional amendment during two sessions, which would make 2012 the earliest date for voter decisions.

State	Activity/Legislation	Required for passage
Alabama	HB 42 by Rep. Bentley; HB 47 by Rep. Gipson	60% both legislative chambers
	Would propose a constitutional amendment to prohibit any person, employer, or health care provider from being compelled to	+
	participate in any health care system.	2010 ballot vote
	(Prefiled 11/5/09 for 2010	
	session; sent to Health Committee	
	1/12/10; held/pending 3/18/10)	
Alaska NEW	HJR 35 by Rep. Kelly filed for 2010 session	2/3rds both legislative
	Would propose a state constitutional amendment prohibiting passage of laws that interfere with direct payments for health care services	chambers
	and the right to purchase health care insurance from a privately owned company, and that compel a person to participate in a health	+
	care system.	2010 ballot vote
	(Filed & sent to Health & Human	
	Services Comm. 1/19/10)	

Arizona	Resolution HCR 2014 of 2009 by Rep. Barto	50% both legislative chamber
(2009)	Refers to the November 2010 ballot a proposed amendment to the State Constitution "which provides that no law or rule shall compel	(Passed)
	any person or employer to participate in any health care system, a person or employer may pay directly for lawful health care services	2010 ballot vote
	and shall not be required to pay penalties or fines for doing so, a health care provider may provide directly purchased lawful health care	2010 ballot vote
	services; prohibits the terms or conditions of a health care system from imposing certain mandates or	
	limitations." [full text in Appendix 1 below]	
	(Filed 1/16/09; passed House	
Arizona	6/11/09; passed Senate	
(2010) NEW	6/22/09) Also see 2008 ballot	
	question history , below.	
	HB 2443 by Rep. Burges	Proposed statute:
	Would add by state statute the Health Care Freedom of Choice Act requiring Arizona to exercise its option to decline the public health	majority both
	care plan if authorized by the federal government.	legislative chambers
	(Filed and sent to committees	
	1/26/10)	
Arkansas NEW	ISP 2009-204 by Rep. Glidewell (Interim Study Proposal for 2010 Fiscal Session)Would add a state statute to "ensure freedom of choice	Proposed statute:
	in health care" for state residents; "to prevent involuntary enrollments in health care insurance programs" and providing that an	majority both
	"individual or an employer may make direct payment for lawful health care services and shall not be required to pay penalties or fines"	legislative chambers
	for making direct payment for health services.	
	(Filed 12/17/09 for 2010 session)	
alifornia NEW	SCA 29 by Sen. Strickland	2/3rds both legislative
	Would propose a state constitutional amendment prohibiting the effectiveness or enforcement of a state or federal program that (1)	chambers
	requires individuals to obtain health care coverage, (2) requires health care service plans or health insurers to guarantee issue contracts	+
	and policies to all applicants, (3) requires employers to either provide health care coverage to their employees or pay a fee or tax to the	2010 ballot vote
	state or the federal government in lieu thereof, (4) allows an entity created, operated, or subsidized by the government to compete with	
	health care service plans and health insurers in the private sector, or (5) creates a single-payer health care system, unless the program	
	is approved by the electorate by ballot measure.	
	(Filed 2/19/10)	

Colorado NEW	HJR 10-1009 by Rep Acree	50% both legislative chambers
	Rssolution stating the intent of the General Assembly, to "Reserve the opportunity and ability of the State of Colorado and its citizens,	
	under the state's and the people's Tenth Amendment rights, to opt out of any obligations due or participation required in any new	
	federal health care legislation.	
	(Filed and sent to committees	
	2/5/10)	
	A separate citizen initiative	
	application was filed with	
	Secretary of State. See footnote	
	below	
Florida	HJR 37 (Joint Resolutions filed for 2010) by Rep. Plakon; 39 co-sponsors;	60% both legislative chamber
	SJR 72 by Sen Baker.	+
	Joint resolutions would propose a State Constitutional amendment to prohibit laws or rules from compelling any person, employer, or	2010 ballot vote
	health care provider to participate in any health care system; permits person or employer to purchase lawful health care services directly	
	from health care provider, and permits health care providers to accept direct payment from a person or employer for lawful health care	
	services.	
	(HJR 37 prefiled 7/27/2009 for	
	2010 session;	
	SJR 72 prefiled 10/5/09; sent to	
	3 committees 12/9/09; favorable	
	comm. report 3/4/10)	
Georgia	2010 resolutions: HR 1086 by Rep. Calvin Hill; HR 1107 by Rep. Mills;	2/3rds both legislative
	SR 794 by Sen. Hill; SR 795 by Sen. Harp.	chambers
	Would propose an amendment to the Constitution so as to provide that no law or rule or regulation shall compel any person, employer,	+
	or health care provider to participate in any health care system and to authorize persons and employers to pay directly for lawful health	2010 ballot vote
	care services without penalties or fines; would provide for submission of the amendment for ratification or rejection.	
	SR 795 would provide that residents would not be subject to penalties or fine for not having health insurance.	
	(Prefiled 11/23/09 for 2010	
	session; HR 1086 favorable	
	report 3/11/10; did not pass	
	House 3rd Reading 111y-61n-3nv,	
	notice to reconsider vote 3/22/10)	
Coorgia	SR 795 favorable report by Senate	
Georgia	Judiciary 2/2/10;	
	SR 794 did not pass Senate 3rd	

Would any he (Filed report pendir SR 82' Resolution forth in (Filed)	7 by Sen. Hill d establish by statute that "no law or rule or regulation shall compel any person, employer, or health care provider to participate in ealth care system;" to authorize persons and employers to pay directly for lawful health care services without penalties or fines. 1 1/25/10; favorable Comm. 1 2/10/10; passed Senate, 1 2/10/10 29 and SR 830 by Sen. Hill. 1 2 2 3 3 by Sen. Hill. 1 3 4 5 5 6 7 5 7 6 7 7 8 9 7 8 9 7 8 9 7 8 9 7 8 9 7 8 9 9 9 9	Statute: majority both legislative chambers Resolutions; majority vote
any he (Filed report pendii SR 82' Resolu forth i (Filed	ealth care system;" to authorize persons and employers to pay directly for lawful health care services without penalties or fines. 1.725/10; favorable Comm. 1.2/10/10; passed Senate, 1.1/25/10 passed Senate, 1.1/25/10 passed Senate pass	legislative chambers
(Filed report pendir SR 82' Resolution forth in (Filed)	1/25/10; favorable Comm. t 2/10/10; passed Senate , ing in House3/18/10) 19 and SR 830 by Sen. Hill.	
report pendir SR 82' Resolu forth i	t 2/10/10; passed Senate , ing in House3/18/10) 19 and SR 830 by Sen. Hill.	Resolutions; majority vote
pendir SR 82' Resolu forth i	ing in House3/18/10) 19 and SR 830 by Sen. Hill.	Resolutions; majority vote
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Resolu forth i (Filed		Resolutions; majority vote
Resolu forth i (Filed		
forth i		
(Filed	in the United States Senate's version of this national health care legislation and explore the availability of all other legal challenges.	
	1/15/10; Senate Judiciary	
Itavora	able 2/2/10; Senate 2nd	
	ng 2/11/10)	
roddin		
Idaho NEW HB 39	91 by State Affairs Comm.	Statute:
Amend	d and add to existing law to establish the Idaho Health Freedom Act, stating in part, "that every person within the state of Idaho is	majority both
and sh	hall be free to choose or decline to choose any mode of securing health care services without penalty or threat of penalty."	legislative chambers
(Filed	1/19/10; passed House 52y-	
8n, 2/	/9/10; amended; passed	
Senate	te 24y-10n & enrolled,	
3/12/1	signed into law by	
goveri	nor as Session Law Chapter	
46, 3/	/17/10)	
Indiana SJR 65	5 by Sen. Waltz; SJR 91 by Sen. Waltz; SJR 111 by Sen. Waltz (Advisory resolutions for 2009)	Non-binding
(2009) SJR 91	1: Resolved, "That the Indiana General Assembly must ensure that all residents of Indiana may enter into private contracts with	resolutions
health	n care providers for health care services and may purchase private coverage for health care services. That the Indiana General	
Assem	anbly should not require an individual to participate in a health care system or plan or impose on an individual a penalty or fine of	
any ty	pe for choosing to obtain or decline coverage for health care services or participating in a particular health care system or plan."	
(SR 65	5 - filed 4/7/09 - did not	
	by end of session; SR 91 -	
filed 4	1/27/09 - did not pass by	
ndiana NEW end of	f session; SR 111 - filed	
(2010) <i>4/28/</i> 0		
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	SJR 14 by Sen. Krause, HJR 6; HJR 8; also non binding resolution SCR 10	50% both legislative chambers
	Would propose a state constitutional amendment stating, "A person, an employer, or a health care provider shall not be compelled,	+
	directly or indirectly, to participate in any health care system. A person or an employer may pay directly for lawful health care services	2012 ballot vote
	and shall not be subject to penalties or fines for paying directly for lawful health care services. A health care provider may receive direct	
	payment for health care services from a person or an employer and shall not be subject to penalties or fines for accepting direct	
	payment from a person or an employer."	
	SCR10 - nonbinding resolution	
	passed Senate 2/1/10; did not	
	pass House Committee on RULES AND LEGISLATIVE PROCEDURES)	
	(Filed 1/11/10; did not pass by	
	end of regular session deadline	
	3/3/10)	
owa NEW	HJR 2007 by Rep. Upmeyer	50% both legislative chambers
	Would propose a state constitutional amendment prohibiting passage of laws that interfere with direct payments for health care services	+
	and the right to purchase health care insurance from a privately owned company, and that compel a person to participate in a health	2012 ballot vote
	care system.	
	(Filed for 2010 session)	
	HF 2214 by Rep. Upmeyer	Proposed statute:
	Would establish by statute that the people of Iowa have the right to enter into contracts with health care providers for health care	majority both
	services and to purchase private health care coverage. In addition, the general assembly cannot require any person to participate in any	legislative chambers
	health care system or plan, or impose any type of penalty or fine on any person for choosing to obtain or declining to obtain health care	
	coverage or for participating or declining to participate in any particular health care system or plan.	
	(Filed 1/26/10; motion to	
	expedite failed 44y-53n,	
	2/12/10; pending in committee)	
ansas NEW	SCR 1626 by Sen. Pilcher-Cook	2/3rds both legislative
	Would propose a state constitutional amendment providing that "A law or rule shall not compel, directly or indirectly, any person,	chambers
	employer or health care provider to participate in any health care system or purchase health insurance. "(2) A person or employer may	+
	pay directly for lawful health care services and shall not be required to pay penalties or fines for paying directly for lawful health care	2010 ballot vote
	services.	
	(Filed & sent to committees 2/2/10, 2/17/10)	

Kentucky NEW	HB 307 by Rep Moore Would prohibit by statute any other law "from requiring any individual to participate in any health care system or plan, or to impose a penalty or fine regarding participation; permit an individual or an employer to pay directly for health care services and a health care provider to accept direct payment without penalties or fines. Also would prohibit the state executive branch from "participating in or complying with any federal law, regulation, or policy that would compromise the freedom of choice in the health care." (Filed 1/21/10; sent to Banking & Insurance Comm. 1/26/10; still pending 3/18/10)	Proposed statute: majority both legislative chambers
Louisiana NEW Louisiana	SB 26 by Sen. Crowe Would prohibit by statute any other law requiring a "person, employer, health care provider to participate" in a health system or insurance system; also would prohibit compelling participation in any health care system or health insurance plan. Would establish a misdemeanor offense and penalty (\$500 or five day in prison) for any state or local official who "attempts to coerce any individual to purchase health insurance." (Filed and sent to Sen. Health and Welfare) 5A	Proposed statute: majority both legislative chambers
	HB 94 by Rep. Talbot Would propose a state constitutional amendment to prohibit laws or rules that would compel "any person, employer, or health care provider to participate in any health care system"; would allow the direct payment of health care services; also such persons, employeres or providers would "not be required to pay penalties or fines" for buying or selling health services. (Prefiled 3/4/10)	2/3rds both legislative chambers + 2010 ballot vote
Maryland NEW	SB 397 by Sen. Pitkin Would propose a state constitutional amendment limiting the regulation of health care in the state; prohibiting a law from compelling residents to participate in any health care system; prohibiting residents from being required to pay penalties or fines for not participating in health insurance; specifying that the purchase or sale of specified health insurance may not be prohibited by law; authorizing residents to pay directly or accept direct payment for specified health care services. (Filed and sent to committee 1/29/10)	60% both legislative chambers + 2010 ballot vote
Michigan	SJR K of 2009 by Sen. Kuipers; HJR CC by Rep. Calley; HJR Z of 2009 by Rep. Amash Would propose a state constitutional amendment "to affirm the right to independent health care." Includes a statement that "a person or employer shall not be required to pay penalties or fines for paying directly for lawful health care services. (Filed 8/1/9/09, 8/29/09 and 9/9/09; pending in Committee on Health Policy; no floor vote in 2009; carried over to 2010)	2/3 both legislative chambers + 2010 ballot vote

Minnesota	HF 171 by Rep. Emmer, S 325 by Sen. Koch, S 1282 by Sen. Hann	50% both legislative chambers
	Would propose an amendment to the Minnesota Constitution stating that "no law shall be passed that restricts a person's freedom of	+
	choice of private health care systems or private health plans of any type. No law shall interfere with a person's or entity's right to pay	2010 ballot vote
	directly for lawful medical services, nor shall any law impose a penalty or fine, of any type, for choosing to obtain or decline health care	
	coverage or for participation in any particular health care system or health plan."	
	(Filed 1/22/09, 3/9/09; did not	
	pass committee by end of 2009	
	session; subject to carryover to	
	2010)	
	2010)	
	HCR 17 by Rep. Monsour; SCR 562 by Sen. Nunnelee	2/3 both legislative chambers
Mississippi NEW	Resolution, would propose a constitutional amendment to prohibit laws compelling any person, employer or health care provider to	+
	participate in any health care plan. Would provide that a "person or employer may pay directly for lawful health care services and shall	2010 ballot vote
	not be required to pay penalties or fines for paying directly."	
	(Filed; sent to Committee on	
	Constitution 1/7/10; HCR 17 and	
	SCR 562 died in committee 2/2/10)	
Missouri NEW	HJR 48 by Rep. Davis; HJR 50 by Rep. Ervin; HJR 57 by Rep. Jones Ti;	50% both legislative chambers
	SJR 25 by Sen. Cunningham	+
	Joint resolutions, would propose a constitutional amendment which would prohibit compelling a person to participate in any health care	2010 ballot vote
	system. "Upon voter approval, this proposed constitutional amendment prohibits any person, employer, or health care provider from	
	being compelled to participate in any health care system. Individuals and employers may pay directly for lawful health care services, and	
	health care providers can accept payment for health care services from individuals or employers without being subject to fines or	
	penalties. The purchase or sale of health insurance in private health care systems cannot be prohibited by law or rule.	
	(Prefiled 1/6/10 for 2010	
	session; HJR 48 House resolutions	
	passed House 109y-46n, 3/16/10) 4, 10	
	passed riouse 107y-4011, 37 10 10)	
Nebraska NEW	LR 289CA by Sen. McCoy	60% both legislative chambers
	Proposed constitutional amendment stating "no law shall be passed that: (1) Restricts a person's freedom of choice of private health	+
	care systems or private health plans of any type; (2) Interferes with a person's or an entity's right to pay directly for lawful medical	2010 ballot vote
	services; or (3) Imposes a penalty or fine of any type for choosing to obtain or decline health care coverage."	
	(Filed & sent to Health & Human	
I	Services Committee 1/13/10)	

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New Hampshire NEW	CACR 30 of 2010 by Rep. Renzullo Would propose a state constitutional amendment to establish a right stating, "People may enter into private contracts with health care providers for health care services and to purchase health care coverage." Also would prohibit the state legislature from requiring health insurance or imposing any fine or penalty for not having coverage. (Filed 1/6/10; negatiive report; did not pass as "inexpedient to legislate" 2/3/10) Also see Financing category below	60% both legislative chamber + 2010 ballot vote with 2/3rds popular vote
New Jersey NEW	ACR 109 by Assemblymember Mchose; SCR 81 by Sen. Doherty Would propose a state constitutional amendment to prohibit state or federal law or regulation from compelling a person to obtain, provide, or participate in health care coverage. (New Jersey 's constitution requires a three-fifths vote in each chamber at one session [2010], or majority vote in each chamber for two successive sessions [for 2012]) (Filed 2/25/10)	Both legislative chambers + ballot vote (see note)
New Mexico (2009) New Mexico (2010)	SJR 1 of 2009 by Sen. Sharer/ HJR 10 of 2009 by Rep. Gardner Proposed constitutional amendment stating, "No law shall be enacted that: A. restricts a person's freedom of choice of a private health care system or plan; B. interferes with a person's right to pay directly for lawful medical services; or C. imposes a penalty or fine of any type on a person for choosing to obtain or to decline health care coverage or for participation in a particular health care system or plan." Fiscal Impact Report (SJR 1 filed 1/21/09; HJR 10 filed 1/28/09; failed to pass by end of session; no carryover)	50% both legislative chamber + 2010 ballot vote
	HJR 5 by Rep. Gardner; SJR 2 by Sen. Sharer Proposed constitutional amendment stating, "No law shall be enacted that: A. restricts a person's freedom of choice of a private health care system or plan; B. interferes with a person's right to pay directly for lawful medical services; or C. imposes a penalty or fine of any type on a person for choosing to obtain or to decline health care coverage or for participation in a particular health care system or plan." (Filed for 2010; did not pass)	

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North Dakota	HCR 3010 by Rep. Kasper (Joint Resolution), a proposed 2010 constitutional amendment based on Arizona language. Would propose an amendment to the State Constitution; relates to freedom of choice in health care; prohibits laws that restrict an individual's choice of private health care systems or private plans, interfere with a person's right to pay for lawful medical services, or impose a penalty or fine for choosing to obtain or decline health care coverage or for participation in any health care system or plan." (Filed 1/14/09, failed to pass House 3/4/09 by end of 2009 session; no regular session in 2010)	50% both legislative chambers + future year ballot vote
Ohio	SJR 2 of 2009 by Sen. Coughlin; SJR 7 by Sen. Grendell; HJR 3 by Rep. Maag Joint resolutions for a proposed constitutional amendment to state, "The people of Ohio have the right to enter into contracts with health care providers and to purchase private health care coverage" Would prohibit state laws requiring coverage or imposing fines. For "obtaining or declining" coverage. (SJR 2 filed 2/24/09; pending in Senate committee as of 10/29/09) (SJR 7 filed 9/29/09; sent to Senate Insurance, Commerce Comm.) (HJR 3 filed 8/26/09; sent to Insurance Comm. 9/15/09; no floor votes in 2009; carried over to 2010)	60% both legislative chambers + 2010 ballot vote
Oklahoma NEW	HJR 1054 by Rep. Ritze Joint resolution for a proposed constitutional amendment stating, "A law or rule shall not compel, directly or indirectly, any person, employer or health care provider to participate in any health care system; and A person or employer may pay directly for lawful health care services and shall not be required to pay penalties or fines" for lack of insurance. (Filed 12/22/09; sent to Rules Comm. 2/2/10)	50% both legislative chambers + 2010 ballot vote
Pennsylvania	HB 2053 by Rep. Baker Proposed statute "providing for the rights of individuals to purchase private health care insurance and prohibiting certain governmental action." States, "The people shall have the right to enter into private contracts with health care providers for health care services and to purchase private health care coverage. The legislature may not require any individual to participate in any health care system or plan, nor may it impose a penalty or fine, of any type, for choosing to obtain or decline health care coverage or for participation in any particular health care system or plan." (Filed and sent to Insurance Committee, 10/21/09; no floor vote in 2009; carried over to 2010)	Proposed statute: majority both legislative chambers

	HJR 4181 by Rep. Scott; SJR 980 by Sen. Bright; SJR 1010 by Sen. Rose.	50% both legislative chambers
	Resolution for a proposed constitutional amendment, "prohibiting any law, regulation, or rule to compel an individual, employer, or	+
	health care provider to participate in a health care system, by allowing individuals and employers to pay directly for lawful health care	2012 ballot vote
	services without penalties or fines for these direct payments, by providing that the purchase or sale of health insurance in private health	
	care systems must not be prohibited by law, regulation, or rule."	
	The resolution title states, " to preempt any federal law or rule that restricts a person's choice of private health care providers or the	
	right to pay for medical services."	
	(HJR 4181 filed for 2010 session;	
	sent to Committee on Labor,	
	Commerce and Industry, 11/17/09)	
	(SJR 980 and SJR 1010 filed; sent	
	to Senate Judiciary Committee	
	1/12/10)	
South	HJR 1001 by Rep. Jensen	50% both legislative chambers
- · · · · · · · · · · · · · · · · · · ·	Resolution for a proposed constitutional amendment, stating "The Legislature may not enact a law that restricts an individual's freedom	+
	of choice of private health care systems or private plans of any type; a law that interferes with a person's right to pay directly for lawful	2010 ballot vote
	medical services; or a law that imposes a penalty or fine of any type for choosing to obtain or decline health care coverage or for	
	participation in any particular health care system or plan."	
	(Filed 1/28/10; sent to	
	committees 2/10/10; did not pass	
	committee "deferred "past end of	
	session, 2/18/10))	
Tennessee NEW	SB 2490 by Sen. Black; SB 2560 by Sen. Black; SB 3498 by Sen. Beavers; HB 2622 by Rep. Lynn; HB 2654; HB 3433 by Rep. Bell	Proposed statute:
	Would amend state law by adding a "Tennessee Freedom of Choice in Health Care Act."	majority both legislative
	(Filed to committees for 2010	chambers
	session)	
	(SB 2560, HB 2622 reassigned to	
	comm, 2/22/10, 3/17/10)	
	SB 3498 passed Senate engrossed,	
	29Y-1n, 2/22/10; to House)	

	HJR 0745 by Lynn Resolution for a proposed constitutional amendment, stating - Prohibits laws or rules that would compel any person, employer, or health care provider to participate in any health care system. (Filed 1/21/10; sent to committees, 2/22/10; pending 3/14/10)	50% both legislative chambers + 2012 ballot vote
Utah NEW	H 67 for 2010 session by Rep. Wimmer Would amend provisions related to the state's strategic plan for health system reform to respond to federal reform efforts; prohibits a state agency or department from implementing any provision of the federal health care reform without first reporting to the Legislature: whether the federal act compels the state to adopt the particular federal provision; consequences to the state if the state refuses to adopt the particular federal provision; and impact to the citizens of the state if reform efforts are implemented or not implemented; would require any agency of the state not to implement any part of federal health care reform passed by the US Congress after March 1, 2010, unless the department or agency reports to the Legislature and the Legislature passes legislation "specifically authorizing the state's compliance or participation in, federal health care reform." (Prefiled12/23/2009; passed House amended, 53y-20n, 2/11/10; passed Senate 22y-7n; enrolled 3/9/10; 3/18/10) News articles 4, 7	Proposed statute: majority both legislative chambers
Virginia NEW Virginia	HJ 7 by Del. Marshall Resolution for a proposed constitutional amendment, to protect "an individual's right and power to participate or to decline to participate in a health care system or plan; prohibiting any law that will infringe on an individual's right to pay for lawful medical services and prohibiting the adoption of any law that imposes a penalty, tax, or fine upon an individual who declines to enter into a contract for health care coverage or to participate in a health care system or plan. (Filed for 2010 and sent to committee 12/9/09) [Also see bills below]	50% both legislative chambers + 2012 ballot vote

SB 283 by Sen. Quayle; SB 311 by Sen. Martin; SB 417 by Sen. Holtzman Vogel, HB 10 by Del. Marshall. Proposed statute: Amends state law by adding a section, "Health insurance coverage not required. No resident of this Commonwealth, regardless of majority both legislative whether he has or is eligible for health insurance coverage under any policy or program provided by or through his employer, or a plan chambers sponsored by the Commonwealth or the federal government, shall be required to obtain or maintain a policy of individual insurance coverage. No provision of this title shall render a resident of this Commonwealth liable for any penalty, assessment, fee, or fine as a result of his failure to procure or obtain health insurance coverage." It does not apply to Medicaid and CHIP coverage. (Filed for 2010 session 1/13/10; SB 283, SB 311 and SB 417 passed Senate 23y-17n, 2/1/10; passed House 67y-29n, 2/12/10; sent to governor; amended and repassed Senate 3/4/10 and House; became law 3/10/10) NEW * Under Virginia law, the Governor excercised his option to return the bill to the legislature with a formal recommended amendment. Both branches of the legislature voted to accept the Governor's recommendation, at which point the bills beame law without requiring the Governor's signature. [news article s: VA 2/10/2010 Boston Globe 3/8/2010 HB 2669 by Rep. Hinkle Proposed statute: Would amend state law by adding a provision that the state "shall not directly or indirectly compel any person, employer, or health care majority both legislative provider to participate in any health care system." and that "A person or employer may pay directly for lawful health care services and chambers shall not be required to pay any penalty, fine, or othersanction for paying directly for lawful health care services. (Filed & sent to Health &

Washington

Wellness Comm. 1/12/2010)

West Virginia	H 3002 by Rep. J. Miller The "Health Care Freedom Act" states, "The people have the right to enter into private contracts with health care providers for health care services and to purchase private health care coverage. The Legislature may not require any person to participate in any health care system or plan, nor may it impose a penalty or fine, of any type, for choosing to obtain or decline health care coverage or for participation in any particular health care system or plan."	Proposed statute: majority both legislative chambers (Did not pass)
West Virginia (2010) NEW	(Filed 3/9/09; failed to pass by end of session; cannot carry over to 2010)	
	HJR 103 by Rep. J. Miller A proposed 2010 Constitutional amendment prohibiting compulsory purchases in healthcare and providing choice and in payment for health services. (Filed 2/5/10; motion to discharge postposed 2/25/10; in comm. 3/19/10)	2/3rds Vote in both legislative chambers + 2010 ballot vote
Wisconsin NEW	SJR 62 by Sen. Leibham A proposed 2012 Constitutional amendment (Filed 2/22/10) [1, 4, 5]	50% both legislative chambers + 2012 ballot vote
Wyoming (2009)	SJR 3, by Sen. Pres. Hines A proposed 2010 Constitutional amendment based on Arizona language, "that protects individuals, employers and health care providers from having to participate in any health care system." Provides for "freedom of choice in health car; prohibits laws interfering with freedom of choice in health care" (Filed 1/20/09; died in Senate committee 3/3/09; no carryover)	2/3 both legislative chambers + 2010 ballot vote
"	SJ 1 by Sen. Pres. Hines; HJ 12 by Rep. Lubnau Resolution for a proposed 2010 constitutional amendment for "Health freedom of choice," stating, "the federal government shall not interfere with an individual's health care decisions." Also would call for "prohibiting any penalty, fine or tax imposed because of a decision to participate in or decline health insurance, or to pay directly or receive payment directly for health care services." (Filed 1/26/10; did not pass introduction 18y-12n, 2/9/10; HJ 12 did not pass introduction 38y- 19n, 2/10/2010) [news article]	2/3 both legislative chambers + 2010 ballot vote Proposed statute; 2/3 required for consideration in budget session
	SB 49 by Sen. Jennings Resolution would direct the attorney general to investigate the state and federal constitutional effects of federal health care or health insurance reform legislation; requiring a report within 60 days of any future federal enactment; providing for the attorney general to seek legal remedies.	

(Filed 2/3/10;	did not	
pass introduction	, 18y-12n,	
2/9/10)		

States Opposing Health Reform Financing and Unfunded Mandates

State	Activity/Legislation	Required for Passage
New Hampshire NEW	SB 417 by Sen. Bradley	Proposed statute:
	Would amend state law to prohibit the expansion of the Medicaid program if Congress passes a national health insurance plan	majority both legislative chambers
	unless the expansion is approved by the NH Legislature or is paid for by the federal government.	
	(Filed and sent to Senate	
	Finance Committee 1/6/10; did	
	not pass ; voted as "inexpedient	
	to legislate" , 14y-10n,	
	3/3/10)	

Sources: NCSL research; StateNet

GOP State Attorneys General to Try Blocking Healthcare Law in Court				
According to media reports, "Republican Attorneys General of at least 12 states, including Virginia, Florida, Texas, Pennsylvania, and others vowed to file lawsuits once the bill is signed into	List of States with announced plans to file lawsuits opposing provisions			
law by President Obama on Tuesday morning (March 23).				
They will argue, among other things, that the requirement in the bill that all Americans purchase health insurance violates the				
Constitution because it forces individuals to contract with private companies.	Alabama, Colorado			
"With this law, the federal government will force citizens to buy health insurance, claiming it has the authority to do so because of its power to	• Florida			
regulate interstate commerce," said Virginia Attorney General Ken Cuccinelli Monday. "We	Nebraska North Dakota			

contend that if a person decides not to buy health insurance, that person – by definition – is not engaging in commerce, and therefore, is not subject to a federal mandate."

Many legal experts are skeptical of such a challenge, saying that the Supreme Court has defined the scope of Congress' power to regulate interstate commerce very broadly. But at the very least, the court challenges are likely to expose the healthcare legislation to a high degree of judicial scrutiny, with the potential persisting that a court somewhere could determine some aspect of it illegal.

The White House Monday said it didn't expect the lawsuits to succeed.

- Pennsylvania
- South Carolina,
- South Dakota
- · Texas,
- Utah
- · Virginia,
- Washington

Source: <u>-Los Angeles Times - 3/22/10;</u>

NCSL research

Table 2

Examples of states with reported interest or pre-legislative steps toward a proposed constitutional amendment or statute.

No formally filed legislation was reported in these three states as of February, 2010. NCSL provides links or references to third-party articles and information as a convenience. NCSL is not responsible for the accuracy or completeness of such material. Local news and opinion sources are listed as background only.

Montana ⁵ (next regular session in 2011)

Rhode Island ⁵ [updated 2/12/10)

Texas, source (next regular session in 2011)

Other states have not taken any action in the 2009-2010 session as of February 2010.

Recent News and Articles

- "Health Lobby Takes Fight to the States" New York Times, 12/29/2009. http://www.nytimes.com/2009/12/29/health/policy/29lobby.html
- "Florida attorney general: healthcare reform unconstitutional?" CS Monitor, 12/30/2009.
- "Some foes of health-care bill hope courts will stop legislation" Washington Post, 1/3/2010.
- "Another Health-Care Obstacle Awaits in States" article; includes NCSL citation. Wall Street Journal, 1/20/2010.
- Virginia "Bill stating that no one can be forced to buy health insurance advanced." The Roanoke Times, 1/26/2010.
- "Virginia Closer to Banning Insurance Requirement" NY Times, 2/2/2010.

- "States Look to Forstall Hypothetical Mandate" article; includes NCSL citation. NY Times, 2/8/2010
- "Bill to tell feds to back off health care fails in Wyo Senate" Cowboy State Free Press (WY), 2/9/2010
- "Can the States Nullify Health Care Reform?" New England Journal of Medicine 2/10/2010
- "Va. health bill could foil Obama proposal: State questions constitutionality." Boston Globe, 3/8/2010
- MO: Missouri House sends to Senate plan for voiding federal requirement to buy health insurance Kansas City Star
 The Missouri House on Tuesday gave final approval to a proposed state constitutional amendment that would attempt to nullify a possible federal mandate to purchase health insurance, 3/16/2010.
- "Lots of Bark, Little Bite in State Efforts to Block Health Reform" includes NCSL citation. Health Beat Blog, 3/16/2010 NEW

APPENDIX 1 - The Arizona Proposed Constitutional Amendment

House Engrossed
State of Arizona, House of Representatives
Forty-ninth Legislature, First Regular Session, 2009

HOUSE CONCURRENT RESOLUTION 2014

A CONCURRENT RESOLUTION

PROPOSING AN AMENDMENT TO THE CONSTITUTION OF ARIZONA; AMENDING ARTICLE XXVII, BY ADDING SECTION 2, CONSTITUTION OF ARIZONA; RELATING TO HEALTH CARE SERVICES.

Be it resolved by the House of Representatives of the State of Arizona, the Senate concurring:

- 1. Article XXVII, Constitution of Arizona, is proposed to be amended by adding section 2 as follows if approved by the voters and on proclamation of the Governor:
 - 2. Health care; definitions

section 2. A. To preserve the freedom of Arizonans to provide for their health care:

- 1. A law or rule shall not compel, directly or indirectly, any person, employer or health care provider to participate in any health care system.
- 2. A person or employer may pay directly for lawful health care services and shall not be required to pay penalties or fines for paying directly for lawful health care services. A health care provider may accept direct payment for lawful health care services and shall not be required to pay penalties or fines for accepting direct payment from a person or employer for lawful health care services.
 - B. Subject to reasonable and necessary rules that do not substantially limit a person's options, the purchase or sale of health insurance

in private health care systems shall not be prohibited by law or rule.

- C. This section does not:
- 1. Affect which health care services a health care provider or hospital is required to perform or provide.
- 2. Affect which health care services are permitted by law.
- 3. Prohibit care provided pursuant to article xviii, section 8 of this constitution or any statutes enacted by the legislature relating to worker's compensation.
 - 4. Affect laws or rules in effect as of January 1, 2009.
- 5. Affect the terms or conditions of any health care system to the extent that those terms and conditions do not have the effect of punishing a person or employer for paying directly for lawful health care services or a health care provider or hospital for accepting direct payment from a person or employer for lawful health care services.
 - D. For the purposes of this section:
 - 1. "compel" includes penalties or fines.
- 2. "direct payment or pay directly" means payment for lawful health care services without a public or private third party, not including an employer, paying for any portion of the service.
- 3. "health care system" means any public or private entity whose function or purpose is the management of, processing of, enrollment of individuals for or payment for, in full or in part, health care services or health care data or health care information for its participants.
- 4. "lawful health care services" means any health-related service or treatment to the extent that the service or treatment is permitted or not prohibited by law or regulation that may be provided by persons or businesses otherwise permitted to offer such services.
- 5. "penalties or fines" means any civil or criminal penalty or fine, tax, salary or wage withholding or surcharge or any named fee with a similar effect established by law or rule by a government established, created or controlled agency that is used to punish or discourage the exercise of rights protected under this section.
- 2. The article heading of article XXVII, Constitution of Arizona, is proposed to be changed as follows if approved by the voters and on proclamation of the Governor:

The article heading of article XXVII, Constitution of Arizona, is changed from "REGULATION OF PUBLIC HEALTH, SAFETY AND WELFARE" to "REGULATION OF HEALTH, SAFETY AND WELFARE".

3. The Secretary of State shall submit this proposition to the voters at the next general election as provided by article XXI, Constitution of Arizona.

Arizona 2008 History/Action: In 2008, Arizona Proposition 101 appeared on the ballot, referred to by proponents as the "Freedom of Choice in Health Care Act." If it had passed, it would have added the following language to the Arizona Constitution: "Because all people should have the right to make decisions about their health care, no law shall be passed that restricts a person's freedom of choice of private health care systems or private plans of any type. No law shall interfere with a person's or entity's right to pay directly for lawful medical services, nor shall any law impose a penalty or fine, of any type, for choosing to obtain or decline health care coverage or for participation in any particular health care system or plan." Proposition 101 failed to pass by a vote of 1,048,512 in favor and 1,057,199 opposed, a difference of 8,687 votes. Arizona's Proposition 101 language from 2008 has served as the basis for 2009 legislative language drafted by the American Legislative Exchange Council (ALEC).

Arizona Opinions: ALEC article: "Arizona Poised to Block Single-Payer Health Care" http://www.alec.org/am/pdf/Inside_July09.pdf
The 2009 legislative resolution was approved "along party lines." "I certainly would expect it would go to the courts as a states' rights issue," says Bert Coleman, manager of the Arizona campaign. Coleman adds that proponents of the efforts chose to go through the legislative route rather than a much slower citizen petition (as in 2008) process in order to be part of the ongoing discussion over health reform. "We wanted to be part of the debate now," Coleman stated to Inside Health Policy. "Will it influence the debate? I certainly hope so."

APPENDIX 2:

Some Legal and Legislative Opinions on Anti-Reform State Actions

Rep. Nancy Barto, chairwoman of the Arizona House's Health and Human Services Committee, sponsored the bill that led to the ballot referendum. Her basic argument is that "there is no place for government between someone and their doctor," said Becky Blackburn, communications director for the Republican Caucus of the Arizona House of Representatives.

Rep. Linda Upmeyer, Iowa State Representative and the chair of ALEC's Health and Human Services Task Force stated, "Federal health care reform efforts may include a requirement that individuals purchase health insurance, and a so-called 'public option' which will result in less choices for consumers and new government mandates."

Thomas Miller, resident fellow at the American Enterprise Institute, stated that lawsuits are likely to challenge the mandate as an unprecedented violation of inherent individual rights under the U.S. Constitution in enforcing the purchase of a product "with no other reason other than the fact that you are just living in the country. "There's no clear Supreme Court precedent suggesting that this is going to be overturned constitutionally," he said. However, "give me the right five justices and anything's possible. Enforce it in a particularly onerous, all-encompassing, unfair manner and then it's more politically viable for judges to have problems with the way it comes out."[2]

The New York Times cited several legal experts who said "they saw little room for such a challenge:"

Mark A. Hall, professor of law and public health at Wake Forest University, says states don't have the power to override or "opt out" of, or not participate in the mandate. The debate is "a flash in a pan" set off by libertarians who say "Washington, D.C. shouldn't be telling us what

to do," he said. "There is no way this challenge will succeed in court," adding that the state measures seemed more "an act of defiance, a form of civil disobedience if you will." [2] Hall has studied the constitutionality of mandates that people buy health insurance, for the O'Neill Institute at Georgetown University.

Timothy Stoltzfus Jost, a health law expert at Washington and Lee University School of Law, concludes that "States can no more nullify a federal law like this than they could nullify the civil rights laws by adopting constitutional amendments." [3, 8] In March 2010, he added, "State law cannot nullify federal law. This principle is simply beyond debate, and state legislators, many of them lawyers, know that," writes Jost in the *New England Journal of Medicine*

"The purpose of these laws, therefore, is not legal but rather political." Should health reform pass, the state bills "can thus be seen as invitations to civil disobedience that counsel state citizens to 'violate the federal law, wave this statute in their face, and dare them to come after you," says Jost

Randy E. Barnett, a Georgetown law school professor who has written about what he views as legitimate constitutional questions about health insurance mandates, seemed doubtful. "While using federal power to force individuals to buy private insurance raises serious constitutional questions," Professor Barnett said, "I just don't see what these state resolutions add to the constitutional objections to this expansion of federal power." [8]

Ruth Marcus, a legal analyst writing for the Washington Post (November 26, 2009), "Constitution no bar to health reform," seeks to make a detailed case that the latest federal proposals are constitutional. She states,

"Is Congress going through the ordeal of trying to enact health-care reform only to have one of the main pillars -- requiring individuals to obtain insurance -- declared unconstitutional? An interesting debate for a constitutional law seminar. In the real world, not a big worry. ... it's worth explaining where the Constitution grants Congress the authority to impose an individual mandate. There are two short answers: the power to regulate interstate commerce and the power to tax. The (Commerce) clause empowers Congress "to regulate commerce . . . among the several states," which may not sound terribly far-reaching. But since the New Deal, the Supreme Court has interpreted this authority to cover local activities with national implications.

... But the individual mandate is central to the larger effort to reform the insurance market. Congress may not be empowered to order everyone to go shopping to boost the economy. Yet health insurance is so central to health care, and the individual mandate so entwined with the effort to reform the system, that this seems like a different, perhaps unique, case. Congress clearly has authority to, in effect, require employees to purchase health insurance for their old age by imposing a payroll tax to fund Medicare.

The individual mandate is to be administered through the tax code: On their forms, taxpayers will have to submit evidence of adequate insurance or, unless they qualify for a hardship exemption, pay a penalty. See full text online

.

Sources: NCSL provides links or references to third-party articles and information as a convenience. NCSL is not responsible for the accuracy or completeness of such material.

[1] American Legislative Exchange Council (ALEC) as quoted in article of August 12, 2009 and NCSL interview with Christie Herrera, ALEC

Health Director, August 17, 2009.

- [2] Insurance NewsNet: Legal Analysts: "Suits May Challenge Constitutionality of Individual Mandate in U.S. Health Reform," October 8, 2009.
- [3] New York Times "Health Care Overhaul and Mandatory Coverage Stir State' Rights Claims," September 29, 2009
- [4] CNS News.com, a subsidiary of the Media Research Center. "Nineteen States Move to Defend Individual Health Care Choice," Tuesday, October 27, 2009
- [5] Inside ALEC: "Arizona Poised to Block Single-Payer Health Care." Page 11, July 2009. ALEC web site, accessed 1/31/2010.
- [5A] Marsha Shuler, The Advocate, [Baton Rouge]. [Louisiana state] legislator pushing amendment addressing health-care changes." August 11, 2009
- [6] Gov. Perry told Dallas talk radio WBAP's Mark Davis; as reported by the Fort Worth Star-Telegram, 7/23/2009
- [7] Deseret News, "Pushing back against feds," August 13, 2009
- [8] Politico.com. Professor Randy Barnett and Professor Timothy Jost: "Healthcare: Is 'mandatory insurance' unconstitutional?" Sept. 18 2009:
- [9] Inside ARM. State Lawmakers Seek Legislative Solutions to Health Care Reform Mandates September 28, 2009.
- [10] News-Leader (Missouri) Lawmakers: Overhaul a threat to freedom. November 15, 2009
- [11] Denver Post. Efforts already underway in Colorado to blunt federal health care reforms. December 30, 2009

APPENDIX 3:

Number of Sessions During Which Legislative Enactment Is Required

In the following 35 states, the legislature enacts a proposed constitutional amendment during only one session.

Alabama	Louisiana	North Dakota
Alaska	Maine	Ohio
Arizona	Maryland	Oklahoma
Arkansas	Michigan	Oregon
California	Minnesota	Rhode Island
Colorado	Mississippi	South Dakota
Florida	Missouri	Texas
Georgia	Montana	Utah

Idaho	Nebraska	Washington
Illinois	New Hampshire	West Virginia
Kansas	New Mexico	Wyoming
Kentucky	North Carolina	

In the following 12 states, the legislature must enact a proposed constitutional amendment during two sessions.

Delaware ** Nevada Tennessee
Indiana New York Vermont
Iowa Pennsylvania Virginia
Massachusetts South Carolina Wisconsin

In the following three states, the vote total determines the number of sessions during which a proposed constitutional amendment must be enacted.

Connecticut New Jersey Hawaii

Source for Appendix 3: Brenda Erickson, NCSL Legislative Management memorandum, 2009.

Related NCSL Resource Pages: State Health Reform | Federal Health Reform

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^{**} Delaware does not require a public vote once a proposed amendment passes two consecutive sessions by a 2/3 vote.